## PARISH OF GODALMING

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Municipal Buildings Bridge Street Godalming Surrey GU7 1HT

Sir/Madam

I HEREBY SUMMON YOU to attend an Extraordinary Full Council Meeting of the Godalming Town Council to be held in the Council Chamber, Municipal Buildings, Bridge Street, Godalming on THURSDAY, 7 MARCH 2019 at 7.30pm or at the conclusion of the preceding Policy & Management Committee, whichever is later.

DATED this 1<sup>st</sup> day of March 2019.

Andy Jeffery Clerk to the Town Council

# AGENDA

- 1. THE TOWN MAYOR to sign as a correct record the Minutes of the Meeting of the Council held on the 10 January 2019.
- 2. TO RECEIVE apologies for absence.
- 3. <u>PETITIONS/STATEMENTS/QUESTIONS FROM MEMBERS OF THE PUBLIC</u>

THE TOWN MAYOR to allow members of the public to ask the Council questions, or make a statement or present a petition. This forum to be conducted in accordance with Standing Order 5.

4. <u>DISCLOSABLE PECUNIARY INTERESTS AND NON-PECUNIARY INTERESTS</u>

To receive from Members any declarations of interests in relation to any items included on the Agenda for this meeting required to be disclosed by the Localism Act 2011 and the Godalming Members' Code of Conduct.

- 5. TO RECEIVE official announcements, letters, etc.
- 6. TO RECEIVE Chairmen's reports of the Committees as under:

## Audit Committee

#### **Risk Management Strategy**

Members considered and approved the Risk Management Strategy. Members resolved to agree to recommend the Risk Management Strategy for adoption by the Full Council (copy attached for the information of Members).

Members of the Public have the right to attend all meetings of the Town Council and its Committees and are welcome.

## Mayoralty Committee

The Mayoralty Committee made two recommendations to Full Council which are to be detailed by oral report of the Chairman of the Mayoralty Committee in confidential session (see Agenda Item 16 below).

## Policy & Management Committee

#### Policy Documents for Review

The Policy & Management Committee considered the documents listed below (tabled for the information of Members) and resolved to agree to recommend them for adoption by Full Council:

## Town Council Action Plan 2019/20

Full Council is requested to resolve to agree to adopt the Town Council Action Plan 2019/20.

## Scheme of Delegation

Full Council is requested to resolve to agree to adopt the Scheme of Delegation.

## New Councillor & Staff Member Induction & Training Policy

Full Council is requested to resolve to agree to adopt the New Councillor & Staff Member Induction & Training Policy.

#### *Community Engagement Strategy* Full Council is requested to resolve to agree to adopt the Community Engagement Strategy.

## Staffing Committee

## Pay Awards

The Staffing Committee considered the 2019/2020 pay award as agreed by the National Joint Committee (NJC) and recommended by the National Association of Local Councils, noting this was the second year of a two-year agreement. Members are requested to resolve to agree the 2019/2020 pay settlement.

#### <u>Absence of The Proper Officer (Town Clerk) – Delegation of Functions, Duties and</u> <u>Responsibilities to an Alternate Nominated Officer – Interim Arrangements</u>

Members of the Staffing Committee resolved to agree to recommend that if the Scheme of Delegation proposed by Policy & Management Committee is adopted by the Full Council, the interim arrangements for the management of council business in the absence of The Proper Officer (Town Clerk) agreed on 13 September 2018 (Min No 164-18 refers) be revoked.

The Full Council is requested to resolve to agree to revoke the interim arrangements for the management of council business in the absence of The Proper Officer (Town Clerk) agreed on 13 September 2018 (Min No 164-18 refers).

## 7. COMPLAINTS & COMPLIMENTS LOG

The Chairman of the Staffing Committee has inspected the complaints and compliments log. One complaint regarding delivery of council services was received during 2018, in relation to the Community Buildings booking system. The complaint was addressed in accordance with the Town Council's Complaints Procedure.

During the same period, 47 unsolicited letters/emails of support or thanks regarding the delivery of council services were received.

8. TO RECEIVE the minutes of the undermentioned Committees:

	Meetings Dated
Audit Committee	24 January 2019
Mayoralty Committee	28 February 2019
Staffing Committee	24 January 2019

#### 9. <u>GODALMING JOINT BURIAL COMMITTEE – REPORT</u>

TO NOTE FOR INFORMATION the report of the Godalming Joint Burial Committee of its proceedings on the 28 February 2019.

#### 10. REPORT OF THE INTERNAL AUDITOR

Members to consider the report of an internal audit conducted on 9 November 2018 by the Council's Internal Auditor Mulberry & Co (the report is attached for the information of Members) and to note the comments of the Audit Committee thereon.

## 11. RISK ASSESSMENTS

The Audit Committee reviewed and updated the Councils Risk Assessments in the following areas (all attached for the information of Members):

- Environment
- Health & Safety
- Legal
- Physical & Information Security
- Reputation
- Financial

Members are requested to consider and, if agreed, to resolve to adopt the updated risk assessments.

#### 12. THE LOCAL COUNCIL AWARD SCHEME

The Local Council Award Scheme exists to recognise successes of the very best of local councils. The scheme provides an opportunity for Godalming Town Council to demonstrate that it is at the forefront of best practice and excellence in governance, community leadership and council development.

The scheme, created by the Improvement & Development Board of the National Association of Local Councils, is divided into three levels, Foundation, Quality and Quality Gold. Officers believe that Godalming Town Council has met the criteria for the Foundation and Quality Level of the award scheme, which if awarded would result in Godalming Town Council being the first accredited Quality Award Level Local Council is Surrey.

- Members are requested to resolve to authorise the Town Clerk to submit the criteria evidence to the accreditation panel.
- Members to resolve to agree that the Council has achieved items 1-15 for the Foundation Level of the Local Council Award Scheme and that the items are as indicated below and that each one appears on the Council's website

	Do you				
	Criteria	meet these criteria?	Where are these published online?		
1	Its standing orders and financial regulations	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2018/12/Standing-Orders- 19-July-2018.pdf		
			https://godalming-tc.gov.uk/wp- content/uploads/2018/11/Financial- Regulations-November-2018.pdf		
2	Its Code of Conduct and a link to councillors' registers of interests	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2018/03/Code-of-Conduct- 22-March-2018.pdf		
			https://godalming-tc.gov.uk/councillors/		
			The link to a Member's declaration of register of interests is found on the profile page of each individual councillor.		
3	Its publication scheme	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2018/11/Freedom-of- Information-Publication-Scheme-15- November-2018.pdf		
4	Its last annual return	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2018/06/1Godalming- Town-Council-Annual-Governance-and- Accountability-Return-2017-18.pdf		
5	Transparent information about council payments	Yes	https://godalming-tc.gov.uk/financial- information/		
6	A calendar of all meetings including the annual meeting of electors	Yes	https://godalming- tc.gov.uk/events/category/council- meetings/2019-04/?tribe events cat=council- meetings&tribe-bar-date=2019-04		
7	Minutes for at least one year of full council meetings and (if relevant) all committee and sub-committee meetings	Yes	https://godalming-tc.gov.uk/agendas-and- minutes-2019/agendas-and-minutes-2018/		
8	Current agendas	Yes	https://godalming-tc.gov.uk/agendas-and- minutes-2019/#January2018		
9	The budget and precept information for the current or next financial year	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2018/06/GTC-Precept-for- Website-2018-19.pdf		
10	Its complaints procedure	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2018/11/Customer- Complaints-Procedure-How-To-Make-A-15- November-2018.pdf		
11	Council contact details and councillor information in line with the Transparency Code	Yes	https://godalming-tc.gov.uk/councillors/		

12 Its action plan for the current year	Yes	https://godalming-tc.gov.uk/supporting-our- community/ https://godalming-tc.gov.uk/wp- content/uploads/2019/02/47-March-2019- PM-Agenda-Item-7-Action-Plan-2019- 2020.pdf
13 Evidence of consulting the community	Yes	https://godalming-tc.gov.uk/council- newsletters/
14 Publicity advertising council activities	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2018/06/Staycation-2018- Programme.pdf
15 Evidence of participating in town and country planning	Yes	https://godalming- tc.gov.uk/neighbourhoodplan/

• Members to resolve to agree that the Council has achieved items 16 -23 of the Foundation Level of the Local Council Award Scheme indicated below:

Criteria	Do you meet these criteria?	Evidence	
16 A Risk Management Scheme	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2019/02/7-March-2019-Full- Council-Agenda-Item-Risk-Management- Strategy.pdf	
17 A register of assets	Yes	Register of Fixed Assets held on GTC server W drive 'Godalming Schedule of Assets 2018-19'	
18 Contracts for all members of staff	Yes	See Staffing Committee 8 March 2018 (Minute No 448-17 refers) <u>https://godalming-tc.gov.uk/wp-</u> <u>content/uploads/2018/03/18-March-2018-</u> <u>Staffing-Committee-Minutes.pdf</u>	
19 Up-to-date insurance policies that mitigate risks to public money	Yes	Reviewed by Policy & Management Committee 22 March 2018 (Minute No. 462- 17 refers) <u>https://godalming-tc.gov.uk/wp- content/uploads/2018/03/122-March-2018- PM-Minutes.pdf</u>	
20 Disciplinary and grievance procedures	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2018/07/Disciplinary- Procedure-19-July-2018.pdf https://godalming-tc.gov.uk/wp- content/uploads/2018/07/Grievance-Policy- 19-July-2018.pdf	
21 A policy for training new staff and councillors	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2019/02/97-March-2019- PM-Agenda-Item-14-Staffing-Committee- New-Councillor-and-Staff-Member-Induction- and-Training-Policy.pdf	

22 A record of all training undertaken by staff and councillors in the last year	Yes	Training log held by Support Services Officer
23 A clerk who has achieved 12 CPD points in the last year	Yes	Godalming Town Clerk conducted the following Continuous Professional Development during the previous 12 months: NALC National Conference, SSALC Conference, NALC Spring Conference = 6 points. Training Events; Year End Finance, Regional Training Seminar, SSALC Appraisals & HR Training, SSALC New Clerks Development, = 5 points Sector Publications (4 x LCR & 6 x The Clerk) = 3 points. Publications in preparation for submission of Neighbourhood Plan = 3 points Total points = 19 points.

 Members to resolve to agree that, in addition to meeting all the requirements for the Foundation Award, the Council has achieved items 1-15 for the Quality Level of the Local Council Award Scheme and that the items are as indicated below and that each one appears on the Council's website.

	Criteria	Do you meet these criteria?	Where are these published online?
1	Draft minutes of all council and committee meetings within four weeks of the last meeting	Yes	https://godalming-tc.gov.uk/agendas-and- minutes-2019/
2	A Health & Safety Policy	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2018/03/Health-Safety- Policy-Statement-31-March-2016.pdf
3	Its policy on equality	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2018/11/Equality-Diversity- Statement-15-November-2018.pdf https://godalming-tc.gov.uk/wp- content/uploads/2018/11/Equality-Diversity- Policy-15-November-2018.pdf
4	Councillor profiles	Yes	https://godalming-tc.gov.uk/councillors/
5	A Community Engagement Policy involving two-way communication between council and community	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2019/02/107-March-2019- PM-Agenda-Item-15-Draft-Community- Engagement-Strategy.pdf https://godalming-tc.gov.uk/wp- content/uploads/2018/12/Communications- Policy-13-September-2018.pdf
6	A grant awarding policy	Yes	https://godalming-tc.gov.uk/grants/

7 Evidence showing how electors contribute to the Annual Parish or Town Meeting	Yes	https://godalming-tc.gov.uk/annual-reports/ https://godalming-tc.gov.uk/mayors- volunteer-award/ The Annual Town Meeting is advertised in the Council's newsletter and by roadside banners, posters and social media activity. Residents are asked for their input and questions. Questions given in advance are researched and answers provided at the meeting; questions asked on the night are answered at the time if possible otherwise written answers are provided after the event. All questions and answers are recorded within the minutes of the Annual Town Meeting. A speaker from a local organisation or statutory body is invited to give a presentation and then to take part in a Q&A session, 2018 saw the Surrey Police & Crime Commissioner in attendance. Local organisations are also asked via the Council's website and other publications to nominate residents for the Mayor's Volunteers Awards, which are presented at the Annual Town Meeting.
8 An action plan and related budget responding to community engagement and setting out a timetable for action and review	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2019/02/47-March-2019- PM-Agenda-Item-7-Action-Plan-2019- 2020.pdf https://godalming-tc.gov.uk/financial- information/
9 Evidence of community engagement, council activities and the promotion of democratic processes in an annual report, online material and regular news bulletins	Yes	https://godalming-tc.gov.uk/council- newsletters/         https://godalming-tc.gov.uk/press-releases/         https://godalming-tc.gov.uk/annual-reports/         https://godalming-tc.gov.uk/supporting-our- community/         https://godalming-tc.gov.uk/elections-2019/         https://godalming-tc.gov.uk/election-results/
10 Evidence of helping the community plan for its future	Yes	https://godalming- tc.gov.uk/neighbourhoodplan/ https://godalming-tc.gov.uk/farncombe- initiative/ https://godalming-tc.gov.uk/godalming-flood- alleviation-scheme/

• Members to resolve to agree that the Council has achieved items 11-18 Quality Level of the Local Council Award Scheme indicated below:

Criteria	Do you meet these criteria?	Evidence	
11 A scheme of delegation (where relevant)	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2019/02/87-March-2019- PM-Agenda-Item-13-Staffing-Committee- Scheme-of-Delegation.pdf	
12 Addressed complaints received in the last year	Yes	Chairman of Staffing Committee has reviewed the complaints log and reported to Full Council that all complaints received have been addressed	
13 At least two-thirds of its councillors who stood for election	Yes	All GTC Councillors have stood for election to the Council, results of elections can be viewed at <u>https://godalming-tc.gov.uk/election-results/</u>	
14 A printed annual report that is distributed at locations across the community	Yes	Annual reports can be viewed at <u>https://godalming-tc.gov.uk/annual-reports/</u> Reports are also printed in hard copy format and are available from Godalming Town Council Offices, Godalming Museum, The Library, The Wilfrid Noyce Centre and Broadwater Park Community Centre	
15 A qualified Clerk	Yes	Godalming Town Council's Clerk has been awarded a Certificate in Local Council Administration (CiLCA) and is a qualified clerk as defined in Parish Councils (General Power of Competence)(Prescribed Conditions) Order 2012	
16 A Clerk (and Deputy) employed according to nationally or locally agreed terms and conditions	Yes	The Clerk is employed under terms and conditions as set out in the national agreement of the National Joint Council for Local Government Services and the Society of Local Council Clerks	
17 A formal appraisal process for all staff	Yes	Godalming Town Council Staff formal appraisal scheme, which applies to all staff members, can be viewed at: <u>https://godalming-tc.gov.uk/wp-</u> <u>content/uploads/2018/03/Appraisal-Scheme-</u> <u>20-July-2017.pdf</u>	
18 A training policy and record for all staff and councillors	Yes	https://godalming-tc.gov.uk/wp- content/uploads/2018/07/Training-Statement- of-Intent-19-July-2018.pdf Staff and Councillor training records are held by the Support Services Officer.	

13. TO AUTHORISE the Clerk to sign or, where appropriate to have sealed on behalf of the Town Council any orders, deeds, or documents necessary to give effect to any of the matters contained in the Reports received at this meeting or in any Resolution passed by the Council.

## 14. DATE OF NEXT MEETING

The date of the next Full Council meeting is scheduled to be held on Thursday, 21 March 2019 at 7.00 pm in the Council Chamber.

## 15. ANNOUNCEMENTS

Brought forward by permission of the Chairman. Requests to be submitted prior to commencement of the meeting.

THE COUNCIL MAY WISH TO EXCLUDE THE PUBLIC AND PRESS FROM THE MEETING AT THIS POINT PRIOR TO CONSIDERATION OF THE FOLLOWING ITEM BY REASON OF THE CONFIDENTIAL NATURE OF THE BUSINESS TO BE TRANSACTED IE. STAFFING MATTERS.

#### 16. <u>REPORT OF THE MAYORALTY COMMITTEE</u>

Members to receive a confidential oral report from the Chairman of the Mayoralty Committee.



## **RISK MANAGEMENT STRATEGY**

## Adopted by Full Council DD/MM/YYYY

## Next Review Date DD/MM/YYYY

## 1 Introduction

- 1.1 This document forms the Council's Risk Management Strategy. It sets out:
  - What is risk management
  - Why does the Council need a risk management strategy
  - What is the Council's philosophy on risk management
  - What is the risk management process Roles and Responsibilities
  - Future monitoring
- 1.2 The objectives of this strategy are to:
  - Further develop risk management and raise its profile across the Council
  - Integrate risk management into the culture of the organisation
  - Embed risk management through the ownership and management of risk as part of all decision making processes and
  - Manage risk in accordance with best practice

## 2 What is Risk Management?

- 2.1 'Risk is the threat that an event or action will adversely affect an organisation's ability to achieve its objectives and to successfully execute its strategies. Risk management is the process by which risks are identified, evaluated and controlled. It is a key element of the framework of governance together with community focus, structures and processes, standards of conduct and service delivery arrangements.'<sup>1</sup>
- 2.2 Risk management is an essential feature of good governance. An organisation that manages risk well is more likely to achieve its objectives. It is vital to recognise that risk management is not simply about health and safety, but applies to all aspects of the Council's work.
- 2.3 Risks can be classified into various types but it is important to recognise that for all categories the direct financial losses may have less impact than the indirect costs such as disruption of normal working. The examples below are not exhaustive:

<sup>&</sup>lt;sup>1</sup> Audit Commission, Worth the Risk: Improving Risk Management in Local Government, (2001: 5)

**Strategic Risk** - long-term adverse impacts from poor decision-making or poor implementation. Risks damage to the reputation of the Council, loss of public confidence, in a worst case scenario Government intervention.

**Compliance Risk** - failure to comply with legislation, laid down procedures or the lack of documentation to prove compliance. Risks exposure to prosecution, judicial review, employment tribunals and the inability to enforce contracts.

**Financial Risk** - fraud and corruption, waste, excess demand for services, bad debts. Risk of additional audit investigation, objection to accounts, reduced service delivery, dramatically increased Council Tax levels/impact on Council reserves.

**Operating Risk** - failure to deliver services effectively, malfunctioning equipment, hazards to service users, the general public or staff, damage to property. Risk of insurance claims, higher insurance premiums, lengthy recovery processes.

- 2.4 Not all these risks are insurable and for some the premiums may not be cost effective. Even where insurance is available, a monetary consideration might not be an adequate recompense. The emphasis should always be on eliminating or reducing risk before costly steps to transfer risk to another party are considered.
- 2.5 Risk is not restricted to potential threats but can be connected with missed opportunities. Good risk management can facilitate proactive, rather than merely defensive responses. Measures to manage adverse risks are likely to help with managing positive ones.

## 3 Why does the Council need a Risk Management Strategy?

- 3.1 Risk management will strengthen the ability of the Council to achieve its objectives and enhance the value of services provided.
- 3.2 The Risk Management Strategy will help to ensure that all committees/service areas have an understanding of risk and that the Council adopts a uniform approach to identifying and prioritising risks. This should in turn lead to conscious choices as to the most appropriate method of dealing with each risk, be it elimination, reduction, transfer or acceptance.
- 3.3 Strategic risk management is also an important element in demonstrating continuous service improvement.
- 3.4 There is a requirement under the Accounts and Audit Regulations 2015<sup>2</sup> to establish and maintain a systematic strategy, framework and process for managing risk.

## 4 **Risk Management Policy Statement**

Godalming Town Council recognises that it has a responsibility to manage risks effectively in order to protect its employees, assets, liabilities and community against potential losses, to minimise uncertainty in achieving its goals and objectives and to maximise the opportunities to achieve its vision.

The Council is aware that some risks can never be eliminated fully and it has in place a strategy that provides a structured, systematic and focussed approach to managing risk. Risk management is an integral part of the Council's management processes.

<sup>&</sup>lt;sup>2</sup> Accounts and Audit Regulations 2015 (SI 2015/234 Pt 2)

## 5 **Implementing the Strategy**

#### 5.1 Risk Control

Risk control is the process of taking action to minimise the likelihood of the risk event occurring and/or reducing the severity of the consequences should it occur. Typically, risk control requires the identification and implementation of revised operating procedures, but in exceptional cases more drastic action will be required to reduce the risk to an acceptable level.

Options for control include:

**Elimination** – the circumstances from which the risk arises are removed so that the risk no longer exists;

**Reduction** – loss control measures are implemented to reduce the impact/ likelihood of the risk occurring;

Transfer - the financial impact is passed to others e.g. by revising contractual terms;

Sharing – the risk is shared with another party;

Insuring – insure against some or all of the risk to mitigate financial impact; and

**Acceptance** – documenting a conscious decision after assessment of areas where the Council accepts or tolerates risk.

## 5.2 Risk Monitoring

The risk management process does not finish with putting any risk control procedures in place. Their effectiveness in controlling risk must be monitored and reviewed. It is also important to assess whether the nature of any risk has changed over time. The information generated from applying the risk management process will help to ensure that risks can be avoided or minimised in the future. It will also inform judgements on the nature and extent of insurance cover and the balance to be reached between self-insurance and external protection.

#### 5.3 Risk Management System

**Risk Identification** – Identifying and understanding the hazards and risks facing the Council is crucial if informed decisions are to be made about policies or service delivery methods. The risks associated with these decisions can then be effectively managed.

**Risk Analysis** – Once risks have been identified they need to be systematically and accurately assessed using proven techniques. Analysis should make full use of any available data on the potential frequency of events and their consequences. If a risk is seen to be unacceptable, then steps need to be taken to control or respond to the risk.

**Assessment of Risk** - An assessment should be undertaken of the impact and likelihood of risks occurring, with impact and likelihood being scored using a matrix. This will require a numeric value to be given to both the likelihood of the risk happening and the severity of the impact if it did, based upon the following scoring:

## **Scoring Matrix**

Likelihood (examples)	Level/Score	Impact (examples)
Has never occurred	Low 1	Dangers are low or it would have little or no effect on Council services/isolated complaints/financial impact less than £5,000
Occasional occurrence/ rrare event or hazard is secure with little or no danger	Medium 2	Risks are managed within the Council/ adverse service user complaints/ service disruption/minor injuries and near misses to staff or public/ financial impact exceeds £5,000
Regular occurrence	High 3	Adverse local media attention/extensive public complaints/adverse comment by regulator or auditors/significant service disruption/failure to meet key performance indicators/injuries to public or staff/legal action against Council/ financial impact exceeds £15,000
Almost certain to occur	Extreme 4	Fatality/disabling injury to public or staff/ adverse national media attention/external intervention/total service disruption/ extensive legal action against Council/ financial impact exceeds £25,000

**Priority Ranking** – the ranking of an individual risk is calculated by a simple multiplication of likelihood and impact

Risk Asses	Risk Assessment Matrix					
Likeliheed	4	Extreme	4	8	12	16
Likelihood	3	High	3	6	9	12
of Risk	2	Medium	2	4	6	8
nisk	1	Low	1	2	3	4
		Low	Medium	High	Extreme	
			1	2	3	4
Impact of Risk Occurring						

Extreme Risk	Immediate action required
High Risk	Action as soon as possible
Medium Risk	To be addressed within next 3 – 6 months
Low Risk	Further Action only when viable to do so

## 6 Roles and Responsibilities

- 6.1 It is important that risk management becomes embedded into the everyday culture and performance management process of the Council. The roles and responsibilities set out below, are designed to ensure that risk is managed effectively right across the Council and its operations, and responsibility for risk is located in the right place. The process must be driven from the top but must also involve staff throughout the organisation.
- 6.2 **Elected Members** risk management is seen as a key part of the elected Member's governance role and there is an expectation that elected members will lead and monitor the approach adopted, including
  - a) Approval of the Risk Management Strategy;
  - b) Analysis of key risks in reports on major projects, ensuring that all future projects and services undertaken are adequately risk managed;
  - c) Consideration, and if appropriate, endorsement of the Annual Governance Statement; and
  - d) Assessment of risks whilst setting the budget, including any bids for resources to tackle specific issues.
- 6.3 **Employees** will undertake their job within risk management guidelines. All employees will maintain an awareness of the impact and costs of risks and how to feed data into the formal process. They will work to control risks or threats within their jobs, monitor progress and report on job related risks to the Town Clerk.
- 6.4 **Town Clerk** will act as the Lead Officer on Risk Management, and be responsible for overseeing the implementation of the Risk Management Strategy. The Town Clerk will:
  - a) provide advice as to the legality of policy and service delivery choices;
  - b) provide advice on the implications for service areas of the Council's corporate aims and objectives;
  - c) update the Council on the implications of new or revised legislation;
  - d) assist in handling any litigation claims;
  - e) provide advice on any human resource issues relating to strategic policy options or the risks associated with operational decisions and assist in handling cases of work related illness or injury;
  - f) advise on any health and safety implications of the chosen or proposed arrangements for service delivery.
- 6.5 **Responsible Finance Officer** as the Council's Section 151 will:
  - a) assess and implement the Council's insurance requirements;
  - b) assess the financial implications of strategic policy options;
  - c) provide assistance and advice on budgetary planning and control;
  - d) ensure that the Financial Information System allows effective budgetary control;
  - e) maintain the Council's Risk Register;
  - f) effectively manage the Council's investment and loan portfolio.
- 6.6 **Role of Internal Audit** Internal Audit provides an important scrutiny role by carrying out audits to provide independent assurance to the Council that the necessary risk management systems are in place and all significant business risks are being managed effectively.

Internal Audit assists the Council in identifying both its financial and operational risks and seeks to assist the Council in developing and implementing proper arrangements to manage them, including adequate and effective systems of internal control to reduce or eliminate the likelihood of errors or fraud.

Internal Audit reports, and any recommendations contained within, will help to shape the Annual Governance Statement.

- 6.7 **Audit Committee** Review and future development of the Risk Management Policy and Strategy will be overseen by the Audit Committee.
- 6.8 **Training** Risk Management training will be provided to elected members and staff through a variety of mediums. The aim will be to ensure that both elected members and staff have the skills necessary to identify, evaluate and control the risks associated with the services they provide.
- 6.9 In addition to the roles and responsibilities set out above, the Council is keen to promote an environment within which individuals/groups are encouraged to report adverse incidents promptly and openly.

## 7 **Future Monitoring**

7.1 **Review of Risk Management Strategy** - This strategy will be reviewed annually.

## 8 Conclusion

The adoption of a sound risk management approach should achieve many benefits for the Council. It will assist in demonstrating that the Council is committed to continuous service improvement and effective corporate governance.



MULBERRY & CO Chartered Certified Accountants Registered Auditors & Chartered Tax Advisors

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Our Ref:

Andy Jeffrey Clerk Godalming Town Council Municipal Buildings Bridge Street Godalming Surrey GU7 1HT

15 November 2018

Dear Andy

## <u>Re: Godalming Town Council</u> Internal Audit Year Ended 31<sup>st</sup> March 2019

Following completion of our interim internal audit on 9 November 2018 we enclose our report for your kind attention and presentation to the Council. The audit was conducted in accordance with current practices and guidelines and testing was risk based. Whilst we have not tested all transactions, our samples have where appropriate covered the entire year to date. Recommendations for future action are shown in the table at Appendix A.

The Accounts and Audit Regulations 2015 require smaller authorities, each financial year, to conduct a review of the effectiveness of the system of internal control and prepare an annual governance statement in accordance with proper practices in relation to accounts. The internal audit reports should therefore be made available to all members to support and inform them when they are considering the authority's approval of the annual governance statement.

#### Interim Audit – Summary Findings

At the interim visit we reviewed and performed tests on the flowing areas:

- Review of the Financial Regulations & Standing orders
- Review of the Risk Assessments
- Review of the Budgeting process
- Proper Bookkeeping review of the use of the accounts package.
- Review of Bank Reconciliations
- Compliance with Regulations
- Salaries and Wages

It is our opinion that the systems and internal procedures at Godalming Town Council are very well established, regulated and followed. The Responsible Finance Officer (RFO) ensures the council follows best practice

regulations and has over time adapted and changed the internal procedures as regulations and technologies have changed to maintain compliance.

It is clear the council takes governance, policies and procedures very seriously and I am pleased to report that overall the systems and procedures you have in place are entirely fit for purpose and indeed are a model of good practice. I would like to thank Rita for her assistance and hard work.

## A. Books of Account

## **Interim Audit**

The Council continues to use RBS an industry specific accounting package. The RBS system is used daily to report and record the financial transactions of the council and a review of the cashbook shows that all data fields are being entered, the hard copy reports are easy to read and logically filed. I therefore make no recommendation to change in this system.

I confirmed that the Council has brought forward the correct balances on the general ledger by checking the opening balance sheet back to the audited 2017-18 annual return. I also confirmed that the Council has loaded the audited accounts and audit certificate to the Council website. The completion of audit certificate has been correctly published on the Council website and was published well before the 30 September deadline. I have one minor recommendation, the external audit opinion should be reported to the next available full council meeting, it has only been reported to committee at present.

The Council is up to date with VAT accounting. VAT return for the period to 30.9.18 has been submitted to HMRC -balances on the return could be agreed back to reports on the RBS system, and reconciles to the VAT control account on the ledger.

I am satisfied that the Council has met this control objective

## B. Financial Regulations & Payments

## Interim Audit

The NALC model financial regulations have been reviewed at audit committee, and will be discussed at the next Full Council meeting. Standing orders, largely based on the NALC model, were approved at the Council meeting of July 2018.

I confirmed by sample testing that Councillors have all signed "Acceptance of Office" forms , in line with regulations.

Council is given authority to spend via the annual budget process, payments are made so long as there is available budget. It is clear council has good robust systems, policies and regulations in place and takes seriously its responsibility in this regard. I reviewed a sample of expenditure transactions and was able to confirm the following:

- Cashbook entry could be agreed back to an invoice from the supplier
- Approval for the payment was recorded in a minute of a meeting of the JBC
- Signature of two committee members was viewed on each invoice tested and BACS payment slip / cheque stub
- Where appropriate I was able to confirm that financial regulations relating to procurement had been followed.

I therefore conclude that payments are authorised in accordance with financial regulations and a dual signatory system is in place for all payments.

I note that Godalming TC is compliant with requirements of the Transparency Code. The Financial Information section of the website lists information required by the Code, including regular uploads of payments above £500, information on grants paid and budgetary information. I sample checked transactional reporting on the website and confirmed that the Council was up to date in transparency reporting at the end of September.

The Council has an investment policy in place which has been approved by Full Council, thereby meeting new regulatory requirements that came into force from 1.4.18.

I am satisfied that the Council is meeting this control objective

## C. Risk Management & Insurance

## Interim Audit

The Council has a risk strategy in place and monitors and reviews risk on an ongoing basis. Council is aware of and has policies in place to mitigate financial risk. I have reminded the RFO that the risk assessment must also be taken to a meeting of Full Council before 31 March, and this review minuted. The initial risk review process is under way, to be considered in January Audit Committee, and to be taken to Full Council in March 2019. I will review the risk assessment at my final audit.

Godalming TC is insured with Zurich, on a three year deal, first year of a three year contract following a tender exercise. Asset cover seems consistent with the asset register, and the RFO confirmed asset insurance values were reconsidered as part of the insurance tender. The insurance certificate is in date, with an expiry date of 31 March 2019. I have one observation, money cover is too low at £250K, Godalming TC cash at bank is higher than this. The insurer should be contacted and money cover reviewed.

The Museum is insured with Ecclesiastical Insurance. I viewed the Council's policy document and confirmed it runs to 31.10.19. Asset and money cover appear adequate. Again, cash and money cover on the Museum insurance policy should be reviewed, there is no cover in the insurance policy at present.

The Council's computer data is backed up by an external supplier to a remote location. I was pleased to note that back-ups have been tested in the past 12 months and that this testing worked well.

## D: Budget, Precept & Reserves

#### Interim Audit

I confirmed with the RFO that the 2019-20 budget cycle is well under way. The draft budget will be presented at the December meeting of the Policy and Management Committee, with precept and final budget approval scheduled for the January meeting of Full Council. All precepting authority deadlines will be met.

Councillors receive regular reports on budget against actuals via reports to the Policy and Management Committee. I reviewed the report for the period to end of September 2018 and was able to confirm that the budget is well managed. Overspends have been properly explained and approval for funding sought from Councillors.

The Council has well developed reserves, which are recorded on the balance sheet. I will review these in detail at year end.

## E: Income

## **Interim Audit**

The Council uses the RBS booking module to invoice and collect income for hires. I tested a sample of transactions relating to income from room hires selected at random from the booking diary. In all cases, I was able to move from the diary booking through to invoice, and was able to agree cashbook figures back to invoices. I was also able to agree rates back to approved fees and charges. I noted that fees and charges for 2018-19 room hires have been approved at a Council meeting.

I was pleased to note that the RFO regularly checks an unbilled / zero bill report available on RBS and follows up entries with budget holders. This is good practice and ensures all expected income is collected.

I will test precept and grant income at my year end visit.

## F. Petty cash

## **Interim Audit**

The Council holds one petty cash account, with a maximum balance of  $\pm 200$  held at any one time. I will review this at my final accounts visit. I confirmed petty cash I reconciled on a regular basis and agreed to ledger.

## G. Payroll

## Interim Audit

Payroll is processed using Sage 50 payroll and is processed in house by the RFO. Payroll is then reviewed by the Clerk and signed off by two councillors prior to payment to staff. I tested sample of payroll transactions selected from October 2018 payroll and in all cases I was able to confirm that:

- Rate of pay was correct
- Pay per general ledger could be agreed back to pay slip
- Payslip had been subject to signed authorisation by the Clerk, who is not involved in payroll calculations, and 2 Councilors
- Payment agreed to payslip, once deductions applied
- Basic rate of pay could be agreed to a pay award letter issued to the relevant staff member, signed off by a councilor.

I have identified no errors in my testing of payroll

## H. Assets and investments Interim Audit

The asset registers appeared up to date and properly maintained. I will test this in detail at year end as part of the process of reconciling the accounts to the fixed asset register.

#### I: Bank reconciliations

#### Interim Audit

The Town Council has two bank accounts. The bank reconciliations for both accounts are properly prepared and presented to committee for verification and approval on a regular basis. I confirmed that reconciliations are completed promptly at the end of each month. The October 2018 bank reconciliations were reperformed. There were no errors. This reconciliation had not yet been reviewed by Councillors, as the relevant council meeting had not yet taken place, but I confirmed by review of the August bank reconciliations that proper councillor review of bank reconciliations is occurring and that this is noted in minutes. The system of reconciliation is working correctly.

I note that the Council is currently reviewing its investment strategy, partly with the aim of reducing the risk of holding all cash assets with one financial institution. This should be progressed and I will follow up at my year end visit.

#### J. Year-end accounts

Year-end task

#### K. Trusteeship

No trusts.

Should you have any queries please do not hesitate to contact me, finally I enclose a fee note for your kind attention.

Kind regards Yours sincerely

M Mulberry

Mark Mulberry

#### **Points Forward – Action Plan**

Matter Arising	Recommendation	Internal Audit Follow Up
The external audit opinion should be reported to the next available full council meeting.	It has only been reported to committee at present.	
I have one observation, money cover is too low at £250K, Godalming TC cash at bank is higher than this.	The insurer should be contacted and money cover reviewed.	
There is no money cover in the Museum insurance policy at present.	Cash and money cover on the Museum insurance policy should be reviewed	

## Godalming Town Council: Audit Committee | Risk Assessments

## Major Risk Area: Environment

## **Risk Area Summary:**

An environmental risk assessment assesses the likelihood of Godalming Town Council causing harm to the environment.

<b>Risk Description</b> (What Could Happen?)	Impact	Scenario Description (How Could it Happen?)	Likelihood	с	ontrol Measure(s)	Action(s) (Inc. Who and When)
Lack of awareness of the Environment as it is constantly changing.	H	Environmental issues are integral to most areas of our business and therefore there may be something unforeseen that occurs.	L	•	To keep up to date with environmental changes and encourage good practice and an awareness of the environment.	Report any occurrences that are likely to be an issue to TC, Committees or Chairman and group leaders so that everyone is aware of the problem in order that suitable/ appropriate action may be taken. (Ad hoc/As required)
Not taking account of the tasks that can be adopted E.g.: Recycling	L	Not recycling or sorting rubbish	L	•	There is a separate container for all paper waste which is emptied by the Facilities Manager on a regular basis. Glass bottles are also recycled as required.	None.
Correct Disposal of Hazardous materials (including Asbestos)	L	Inadequate disposal of asbestos Eradication of Japanese Knotweed at Wilfrid Noyce Centre	L	•	All buildings checked for Asbestos and disposed of in an appropriate way. Recent asbestos found in Wilfrid Noyce Centre – specialists contracted for safe removal and disposal. Every building has its own Asbestos Report which details where, if any, asbestos resides. This must be reviewed every five years. Report must be given to any contractors performing works on the building. Contracted specialists to identify, eradicate and safely dispose of.	Completed as part of refurbishment project. (Complete) WNC done in 2016 Museum done 2014 – to be reviewed in 2019 by Facilities Supervisor PP and BW – overdue Two-year eradication programme entered into. (Ends 2019)

<b>Risk Description</b> (What Could Happen?)	Impact	Scenario Description (How Could it Happen?)	Likelihood	(	Control Measure(s)	Action(s) (Inc. Who and When)
Using Environmentally Friendly Goods	M	Not purchasing Fairtrade goods or articles that could be used/disposed of in an environmentally friendly way. Purchasing/using single-use plastics (plastics that are in no way recyclable or reusable).	L	•	Fairtrade Policy Agreement for tea and coffee etc for use by the organisation (adopted 17 November 2011, reviewed 12 April 2018).	<ul> <li>Facilities Supervisor to look into fair-trade products (Continuous/Ongoing)</li> <li>Facilities Supervisor to look into sourcing products that exclude and/or minimise single-use plastics. (Continuous/Ongoing)</li> <li>Facilities Supervisor to report to Council on a regular basis on all other actions. (Ad hoc/On request)</li> <li>A full sustainability policy should be drawn up to explore all environmental opportunities. (2019)</li> </ul>
Electricity/Gas	М	Energy is being wasted.	L	•	Ensuring that in all centres there are controls/timers on the gas and electricity to ensure that buildings are heated but energy isn't being wasted.	Facilities Manager reviews energy usage on a regular basis (Ad hoc/On request)
Electric Bulbs	L	Not using long-life bulbs.	L	•	Using energy efficient bulbs. WNC installed energy and smart lights as part of its refurbishment. The Council considered the use of solar panels as a sustainable energy source but concluded that disposal at the end of its useful life was more damaging to the environment than the potential savings gained.	BWP lighting needs to be updated as and when budget funds become available. (When possible)

## Godalming Town Council: Audit Committee | Risk Assessments

## Major Risk Area: Health and Safety

#### **Risk Area Summary:**

That an accident/incident occurs that demonstrates that the Town Council has breached Health & Safety legislation or has in some other respect been negligent. (note that this analysis of risk is difference from risk assessments undertaken in fulfilment of Health & Safety legislation).

<b>Risk Description</b> (What Could Happen?)	Impact	Scenario Description (How Could it Happen?)	Likelihood	Control Measure(s)	Action(s) (Inc. Who and When)
That the breach is so significant that a death or serious injury arises and that the Council and/or one of its officers faces prosecution (in the worst case for Corporate Manslaughter)	Н	Numerous scenarios– but likely to involve fire or failure of part of premises or equipment therein. Or, trip/fall, toppled memorial, or collapsed grave in a cemetery. Or, road traffic accident on a parade. Or, assault on member of staff while lone-working	L	<ul> <li>Have and, regularly review a Health &amp; Safety Policy Statement and supporting Policies – including lone-working policy</li> <li>Risk Assessments for all events and activities and action taken as a result of risk assessments</li> <li>Regular review of Risk Assessments and action taken</li> <li>Consider whether there is anything that we do not have a risk assessment for that we should have</li> <li>Regular and documented inspection regime (i.e. checklist of questions e.g. fire exits clear, does fire alarm, emergency lighting work etc.)</li> <li>Regular and specific training for staff</li> <li>Training for Members</li> <li>Undertake regular condition surveys of buildings and all statutory tests</li> <li>Use reputable and qualified contractors and ensure they provide relevant certification for electrical and gas work.</li> <li>Obtain Contractor's safety plan for longer contracts</li> <li>Maintain adequate insurance</li> </ul>	Review of Health & Safety Policies –to be undertaken by Staffing committee as most relate to staff. (Continuous/Regular review) Fire Safety Risk Assessments (WNC Fire Risk Assessment attached) (Continuous/Regular review) Review of training needs for staff via annual Appraisal scheme and - Town Clerk to assess on the commencement of new staff. (Continuous/Regular review)

<b>Risk Description</b> (What Could Happen?)	Impact	Scenario Description (How Could it Happen?)	Likelihood	(	Control Measure(s)	Action(s) (Inc. Who and When)
That an injury (or damage to property) occurs on our premises or at one of our events that results in a claim against the Council alleging our negligence. And, that claim cannot adequately be defended.	M	As above	L		<ul> <li>As above</li> </ul>	Make sure safety plan is in place for each of the properties and that they are updated regularly. (Continuous/Regular review) Report any obvious gaps that cannot be rectified due to resources etc to Chairmen or committee asap so that remedial action may be taken. (Ad hoc/As required)
That the injury referred to above is caused to a member of staff and arises over a prolonged period of time.	М	Injury may be physical (e.g. repetitive strain injury) or psychological (e.g. work-related stress)	L/M		<ul> <li>Regular workstation and work place risk assessments – with specific review each time something changes</li> <li>Members' Health &amp; Safety Training</li> </ul>	<ul> <li>Town Clerk to arrange training sessions:</li> <li>Workstation assessments</li> <li>Manual handling (Each new financial year)</li> <li>All GTC full time staff have had fire safety training. (Ad Hoc / As Required)</li> <li>Health &amp; Safety Training for Members to be arranged as part of the above by the Town Clerk (Ad Hoc / As Required)</li> </ul>

<b>Risk Description</b> (What Could Happen?)	Impact	Scenario Description (How Could it Happen?)	Likelihood	Control Measure(s)	Action(s) (Inc. Who and When)
That a death, serious injury or near miss occurs in circumstances that would not necessarily lead to a prosecution but that it is not reported properly under RIDDOR	Η	Ignorance of the Reporting of Injuries, Diseases and Dangerous Occurrences Regulations 1995 (RIDDOR), leading to an omission or delay in reporting an incident. Likely to occur if an accident happens when a member of Town Council staff is not present e.g. on our premises during a hiring or at a council organised event where no staff present. Note likelihood of an incident needing a RIDDOR report is very low; likelihood of a failure to make such a report in a timely manner is higher.	L	<ul> <li>Clarity in all hire agreements about the need to report any incident arising during a hire</li> <li>All hirers need to have GTC contact details so that they can report an incident.</li> <li>Staff and Members' Health &amp; Safety Training</li> </ul>	Training needs reviewed after staff Appraisals and when new staff are appointed - Town Clerk to review on an annual basis. (Post appraisal/As required) Health & Safety Training for Members Town Clerk to arrange. (Ad hoc/As required)
That an injury occurs on our premises (not as the result of a failure of ours) but a claim against the Council arises because of the inadequacy of the hirer's insurance.	Μ	That a user of our premises has inadequate public or employers' liability insurance.	L	<ul> <li>Ensure insurance certificates of all users are checked and copies kept</li> <li>Ensure that all officers are advised that there is a process for accidents. That there is an accident log for all incidents regardless of how minor they may be. This should be completed and forwarded to TC to be retained in a locked drawer.</li> </ul>	GTC require regular users to indemnify GTC against claims made by their customers. Some do this via holding their own Public Liability insurance, but some assess the risk as low and do not. WNC & BWP regular users were reminded of requirement to indemnify in 2017. No issues have been identified. Hire Agreements (where the requirement for Indemnity resides) were reviewed for all centres and reissued as required). (Ad hoc/As required)

## Major Risk Area: Legal 2019

That the Council (and/or its officers, volunteers or Members) does something it does not have the power to do – i.e. something that is "ultra vires". Or, by action or by omission, breaches the law.

Risk (What could happen)	Impact	Scenario (How it could happen)	Likely	Control Measure	Action Who/When
The Council fails to conduct its affairs and meetings in accordance with local government law.	Μ	Meetings not conducted in accordance with Standing Orders. Pressure from Members to change the way in which meetings are conducted and to draft changes to Standing Orders to effect those changes meaning that the resulting Standing Orders are not in accordance with the law	L	<ul> <li>Maintain properly drafted Standing Orders (drafted in accordance with the law and reviewed at least annually) and follow them</li> <li>Either use Standing Orders as drafted by NALC; or</li> <li>Use a third party to check significant variances from NALC Standing Orders to verify compliance with the law</li> </ul>	Reviewed Standing Orders April 2017 Reviewed Financial Regulations November 2017 Amend Standing Orders for known law changes whenever required
That the Council and/or its officers miss a change in legislation that impacts on the Council.	Η	The Council is a small organisation which can do only the things the law says it can – i.e. it must be "intra vires" and which must be compliant with a huge raft of legislation (including employment law, Health & Safety legislation, burial laws, freedom of information requirements and specific local government acts). A small staff group and heavy workloads mean that there is always a risk of a legislative change being missed – particularly if it is not picked up by other bodies (e.g. NALC <sup>i</sup> or SSALC <sup>ii</sup> ) and GTC informed.	L	<ul> <li>Employ competent Clerk &amp; other officers</li> <li>Members' &amp; officers' training and networking opportunities</li> <li>Subscribe (as an organisation or as individual employees) to relevant support organisations (NALC<sup>i</sup>, SSALC<sup>ii</sup>, &amp; SLCC<sup>iii</sup>)</li> <li>Purchase/subscribe to relevant publications (mainly journals of the above organisations) and purchase up to date texts as revised</li> <li>Evidence awareness of legislative changes to Audit Committee and P&amp;M Committee and P&amp;M Committee and reporting to</li> </ul>	Acknowledge that we have made endeavours to stay abreast of current legislation by reporting changes to committee when they occur. Insurance is reviewed on an annual basis to ensure it covers risk of failure (last reviewed 22 March 2018).

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Risk (What could happen)	Impact	Scenario (How it could happen)	Likely	Control Measure	Action Who/When
		Council or officers don't know what they don't know – have to live with some risk of missing a legislative change.		<ul><li>the relevant committee when they occur.</li><li>Maintain adequate insurance</li></ul>	
That the Council knows that the law has changed but does not have the resources to react to that change.	M	Lack of staffing capacity and/or financial resources to implement the changes required.	L	<ul> <li>Risk assessment regime that covers legislative changes and assesses the risk to the Council of non-compliance</li> <li>Maintain significant reserves so that the costs of implementing unforeseen (&amp; therefore unbudgeted) legislative changes may be met if non-compliance puts the Council at risk</li> </ul>	Make such risk assessment part of annual report on legislative changes – see above. Inform Chairman or relevant committee that the law has changed and discuss the relevant action to be taken. All building Risk Assessments are being reviewed and updated by the new Facilities Supervisor. Other Risk Assessments are on this agenda for review.
That the Council is badly advised as to what the law is and therefore breaches the law.	L	The Clerk or other officer (or independent adviser) offers inaccurate advice	L	<ul> <li>Employ competent Clerk &amp; other officers</li> <li>Members' &amp; officers' training and networking opportunities</li> <li>Subscribe (as an organisation or as individual employees) to relevant support organisations (NALC, SSALC, &amp; SLCC)</li> </ul>	Town Clerk to support Members in identifying their general training needs. To be reviewed annually. Review Members Training to assess what training may be

Risk (What could happen)	Impact	Scenario (How it could happen)	Likely	Control Measure	Action Who/When
That the Council is badly advised as to what the law is and therefore breaches the law. (contd)		The Clerk or other officer (or adviser) offers inaccurate advice. (contd)		<ul> <li>Provide independent Member access to SSALC &amp; NALC advice by:</li> <li>Appointing a Member to SSALC &amp;</li> <li>Giving all Members full access to the SSALC website.</li> <li>Purchase/subscribe to relevant publications (mainly journals of the above organisations) and purchase up to date texts as revised</li> <li>Retain access to competent legal advice and allow/require officers to seek advice as appropriate</li> <li>Maintain adequate budgets for subscriptions/publications and for professional fees and significant reserves.</li> <li>Include reference to relevant legislation in all reports to the Council and its Committees.</li> <li>Maintain adequate insurance</li> <li>Seek independent relevant advice subject to budget.</li> </ul>	required. Town Clerk circulated login details for the SSALC website to all Members for competent and independent advice. Insurance is reviewed on an annual basis to ensure it covers risk of failure (last reviewed 22 March 2018).
That the Council is properly advised as to what the law is but decides not to act on that advice.	М		L	All relevant advice offered by officers and independent advisors to be properly minuted.	All decisions of Members are properly minuted.

	Impact	Scenario (How it could happen)	Likely	Control Measure	Action Who/When
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<sup>&</sup>lt;sup>i</sup> National Association of Local Councils (Council subscribes)

<sup>&</sup>lt;sup>ii</sup> Surrey & Sussex Association of Local Councils (Council subscribes)

<sup>&</sup>lt;sup>iii</sup> Society of Local Council Clerks (Town Clerk subscribes – funded by Council)

## **Godalming Town Council:** Audit Committee | Risk Assessments

Major Risk Area: Physical and Information (Logical) Security

## **Risk Area Summary:**

An environmental risk assessment assesses the likelihood of Godalming Town Council causing harm to the environment.

<b>Risk Description</b> (What Could Happen?)	Impact	Scenario Description (How Could it Happen?)	Likelihood	Control Measure(s)	Action(s) (Inc. Who and When)
Break-in or unauthorised entry to Town Council premises	Μ	Criminal/malicious activity	М	<ul> <li>Alarm systems where appropriate</li> <li>Good quality locks on all doors</li> <li>Good control of keys</li> <li>Introduced Slave and Master key system</li> <li>Controlled entry system whereby visitors buzz to be let into main office</li> <li>Maintain Business Continuity Plan to minimise impact of damage to computer &amp; paper systems</li> <li>Test of back up to be done to ensure it works</li> <li>Adequate insurance</li> <li>Maintain the fabric of our buildings to ensure the effectiveness of security measures</li> <li>Minimise the use of personal information/data on physical media</li> <li>Computers and information storage media are appropriately physically and logically protected</li> </ul>	<ul> <li>Slave and master key system so that security is maintained, and keys cannot be copied but allow officers a skeleton key for all properties.</li> <li>JBC plot registers have been transferred to computer and a nontear paper record for everyday office use.</li> <li>Our IT Providers have tested our back up to ensure it works (Once Every 4yr Session)</li> <li>Facilities Manager to conduct regular inspection of all premises to identify any maintenance issues and take appropriate action to rectify any deficiencies identified</li> <li>CCTV cameras installed at WNC as preventative measure against malicious damage.</li> <li>New gates and anti-climb paint on roof at WNC as preventative measure against malicious damage.</li> </ul>

<b>Risk Description</b> (What Could Happen?)	Impact	Scenario Description (How Could it Happen?)	Likelihood	•	Control Measure(s)	Action(s) • (Inc. Who and When)
Assault on Member of Staff or Councillor	М	Criminal/malicious activity	L	•	Maintain lone-working policy and ensure staff are aware of it and follow its guidance Include Councillors within lone-working policy if on GTC business Controlled entry system whereby visitors buzz to be let into main office	Lone Working Policy adopted (Adopted 15 November 2018) Committee work programme for regular review. (Ad Hoc / When Required)
Data loss or data/privacy breach	Η	Criminal/malicious activity Accidental release of personal data/information	Μ	•	Computers and information storage media are appropriately physically and logically protected. Suppliers of information services are subject to procurement checks and ongoing assurance activity Personal email accounts are not used by staff or councillors under any circumstances Data protection training for all staff and councillors Data retention schedule for information	Data Protection Policy (Adopted 26 April 2018) Reviews/checks of suppliers of information services. (Ad hoc/When required) Town Clerk to arrange training for staff (Immediately for current or new staff, refresher training for each 4yr term) Training for Members as required on Data Protection/use of Council provided email accounts. (Ad hoc/As required) Need to review use of Council email accounts, its password policy and its current 'single-factor' status. (2019)

# Major Risk Area: Reputation 2019

The potential that negative publicity regarding Godalming Town Council's organisational practices, whether true or not, will cause a decline in the customer base, costly litigation or revenue reductions.

Risk (What could happen)	Impact	Scenario (How it could happen)	Likely	Control Measure	Status Who/When
Failure in some area of the Council's activity – by act of negligence or omission – that generates negative publicity	Η	Numerous scenarios which could include failure to dig a grave; double booking of a community building;	L	<ul> <li>Competent staff</li> <li>Good recruitment processes</li> <li>Appraisal system</li> <li>Induction &amp; training of staff</li> <li>Good office systems and clarity about who is responsible for what</li> <li>Effective press strategy</li> <li>Disciplinary procedures</li> <li>Good contract management</li> </ul>	Town Clerk & RFO – ongoing
Inaccurate information generates the perception that the Council has failed in circumstances that generates negative publicity	Μ	Numerous scenarios which could include a failure by a third party eg Go Godalming or the Chamber of Commerce where public perception cannot distinguish between the third party & the Town Council	Μ	<ul> <li>Clarify relationships &amp; partnership working</li> <li>Good press strategy</li> <li>Good working relationship with local journalists</li> </ul>	Live with some risk as part of the nature of our loose affiliations with partner organisations
		Particular risk associated with social media		<ul> <li>Monitoring of social media &amp; IT Code of Conduct</li> </ul>	All staff & Members to monitor social media and to adhere to the Social Media Policy. Factual inaccuracies to be corrected as and when encountered.

Risk (What could happen)	Impact	Scenario (How it could happen)	Likely	Control Measure	Status Who/When
An individual Councillor presumes to act or speak for the Council in contravention of Council policy, says something controversial or contravenes the law.	Μ	Numerous scenarios ranging from an unguarded remark by a Councillor to a malicious attempt to bring the Council into disrepute.	L	<ul> <li>Clarity of Members understanding of respective roles and management processes</li> <li>Induction &amp; training of Members</li> <li>Effective press strategy</li> <li>Code of Conduct</li> <li>Monitoring Officer</li> <li>2015 Guidance on the role of the Council's representatives on external bodies</li> </ul>	Town Clerk responsible for Members' training and induction Any individual can bring a matter of concern to the Monitoring Officer.
A member of staff while acting or speaking for the Council does so in contravention of Council policy, says something controversial or contravenes the law.	Μ	Numerous scenarios ranging from an unguarded remark by a member of staff to a malicious attempt to bring the Council into disrepute. Use of social increases the risk	L	<ul> <li>Competent staff</li> <li>Good recruitment processes</li> <li>Appraisal system</li> <li>Induction &amp; training of staff</li> <li>Good office systems and clarity about who is responsible for what</li> <li>Effective press strategy</li> <li>Disciplinary procedures</li> <li>IT Code of Conduct</li> </ul>	Town Clerk responsible for staff training and induction.

## Major Risk Area: Finance 2018

To identify areas of weakness, both internally and externally, which may, if violated, have an impact on the financial security and reputation of the Council.

	ж Х				
Risk (What could happen)	Impact	Scenario (How it could happen)	Likely	Control Measure	Status Who/When
Income May not receive the Precept on the due date.	Н	WBC investments are lost due to banking crisis, therefore, insufficient funds available to pay Annual Precept to the Council.	L	Ensure reserves are adequate to cover 6 months or 50% of the Precept to allow the organisation to continue trading.	RFO – ongoing.
Rent not received on properties or no hire fees received from community centres.	Μ	Damage to a property that renders it inoperable, tenant moves and not able to find replacement.	L	Have adequate Insurance cover for loss of rent and loss of gross revenue.	RFO/TC arranges insurance annually and reviews levels of cover to ensure adequate.
Insufficient revenue is generated to fund operations.	Μ	Precept could be capped in future which could limit Council's ability to balance the books.	L	Ensure a medium to long term budget is performed to anticipate future revenue requirements and enable strategies to be developed to address potential shortfalls.	RFO develops a rolling three year high level budget for Council consideration.
<b>Money Laundering</b> Money received could be illegally acquired and therefore as a consequence the Council may suffer a financial loss.	Η	This is the process by which 'dirty money' generated by criminal activities is converted through legitimate businesses into assets that cannot be easily traced back to their illegal origins.	L	All signatories to be approved by the bank and provide the required level of identification. Two Member signatories to sign all withdrawals. Ensure as far as possible that all dealings with customers are legally binding. Only approved Officers and Members named on nominated bank mandate to liaise with any financial institution in relation to the finances of the organisation.	RFO arranges bank mandate and liaises between bank and Members to fulfil identification requirements. RFO is main liaison with bank.

Impact	Scenario (How it could happen)		Control Measure	Status Who/When
Н	The financial institutions could overstretch themselves or make poor investments and therefore leave the financial markets in a weakened position.		Ensure monies are placed with approved and recognised institutions. Follow CIPFA Treasury Management Guidelines.	RFO to monitor banking institutions' credit rating at least annually. RFO to keep abreast of CIPFA Treasury Management Guidelines and ensure adherence.
Η	Large deposits invested with institutions advertising high interest rates that then become insolvent or fail to achieve advertised rates.	L	Follow Council's Investment Strategy Policy. Insurance cover for Fidelity Guarantee (which covers the misappropriation of funds by Officers and Members) to cover total reserves.	RFO to ensure compliance with approved Investment Strategy Policy. Review both Investment Strategy Policy and insurance cover annually.
н	Vandalism, theft, accident. Insufficient funds available for capital purchases or repairs.	M	Ensure all assets are appropriately maintained through regular inspections. Ensure the Asset Register is updated regularly. Have adequate insurance to cover loss or damage.	Facilities Supervisor has a scheduled maintenance programme and performs regular reviews for unplanned maintenance.
	H	HThe financial institutions could overstretch themselves or make poor investments and therefore leave the financial markets in a weakened position.HLarge deposits invested with institutions advertising high interest rates that then become insolvent or fail to achieve advertised rates.HVandalism, theft, accident.HInsufficient funds available for	HThe financial institutions could overstretch themselves or make poor investments and therefore leave the financial markets in a weakened position.MHLarge deposits invested with institutions advertising high interest rates that then become insolvent or fail to achieve advertised rates.LHVandalism, theft, accident.MHInsufficient funds available forM	H       The financial institutions could overstretch themselves or make poor investments and therefore leave the financial markets in a weakened position.       M       Ensure monies are placed with approved and recognised institutions. Follow CIPFA Treasury Management Guidelines.         H       Large deposits invested with institutions advertising high interest rates that then become insolvent or fail to achieve advertised rates.       L       Follow Council's Investment Strategy Policy.         H       Vandalism, theft, accident.       M       Ensure all assets are appropriately maintained through regular inspections.         H       Insufficient funds available for capital purchases or repairs.       M       Ensure the Asset Register is updated regularly.         H       Insufficient funds available for capital purchases or repairs.       M       Ensure the Asset Register is updated regularly.

Risk (What could happen)	Impact	Scenario (How it could happen)		Control Measure	Status Who/When
				Ensure all assets are retained in a safe and secure environment (e.g. civic regalia is kept in alarmed strong room). Annual budget includes a maintenance line item for regular scheduled maintenance and unplanned maintenance. Reserves are built up over time to ensure ability to replace or repair major capital assets.	RFO maintains Asset Register which is reviewed by the Internal Auditor each year. RFO/TC review insurance cover annually. RFO prepares budget annually with provision for both short and long term asset maintenance.
Liquidity Insufficient funds available when required to make payments when due.	М	Too much money invested in long term deposits. More expenditure occurs at a particular time than anticipated.	L	Cash flow not a significant issue as Council receive the Precept (its main income) in two instalments in advance and hold healthy levels of cash reserves in the bank. Cash flow is a required element of	RFO monitors cash flow regularly. Policy to be reviewed
Unable to recover debtors' amount.	L	Debtors fail to pay their invoice.	L	consideration per the Councils' Investment Strategy Policy. Casual users of community centres are required to pay their account before the service is provided. Regular users and ad hoc debtors are subject to the Council's credit control procedures.	annually RFO performs credit control each month.

Risk (What could happen)	Impact	Scenario (How it could happen)		Control Measure	Status Who/When
Long term inability to repay loans.	Н	Insufficient money available to meet loan repayment as it falls due.	L	Repayments are fixed interest (not variable) and have been built into the base budget.	RFO ensures repayments are built into annual budget.
<b>Insurance</b> Cover is inadequate or incomplete for organisational needs.	Η	Failure to insure a particular item or event. Insufficient risk assessment undertaken. Assets undervalued so not adequately covered in the event of a claim. Error in processes result in claim being denied.		Insurance cover reviewed with insurance agent annually to revise levels, ensure new areas of risk are included and remove no longer required areas of coverage. Fixed Asset Policy requires major assets (e.g. buildings and civic regalia) to be reviewed every 5-7 years to ensure values insured are appropriate.	RFO/TC review insurance coverage annually. RFO/Audit Committee and Internal Auditor ensure compliance with Council's policies and procedures.
Activities Outside Legal Powers Budget spent without a legal power to do so and therefore <i>ultra vires.</i>	М	Payments are made outside the powers of the Council.	М	Council has achieved General Power of Competence and currently has two CiLCA qualified Officers. Officers to advise Members where potential plans may not fall within existing powers.	TC to ensure Council does not operate <i>ultra</i> <i>vires.</i> TC to ensure Council continues to meet the eligibility criteria for General Power of Competence every four years.
Internal Controls The Council does not have an adequate system of internal controls to prevent and/or detect fraud and errors.	Н	Controls may be observed but no 'evidence' can be produced to prove this.	М	Included on the Audit Committee programme is an annual review of key internal controls for major areas.	Chairman of Audit to ensure Member assigned to do review each year.

Risk (What could happen)	Impact	Scenario (How it could happen)		Control Measure	Status Who/When
Council fails to adhere to internal controls and opens itself up to qualified audit, fraud and damage to its reputation.	Η	Members and/or Officers ignore internal controls in order to achieve a desired outcome.	М	Internal Auditor includes within its programme a review of the Council's adherence to its own Standing Orders, Financial Regulations and internal controls.	RFO to liaise with Internal Auditor to accommodate the Internal Auditor's review of internal controls.
Audit Audit not performed	Н	Officers fail to arrange internal audit or to provide necessary information to external auditor.	L	External auditor is appointed by Smaller Authorities Audit Appointments for all Town and Parish Councils. External Auditor then informs Council of significant dates and follows up if information requested not provided.	RFO to liaise with both External and Internal Auditors to ensure audits are conducted and any information requested provided in a timely manner.
Audit performed and identifies areas of concern that result in a qualified audit opinion.	Н	Council and/or Officers fail to adhere to legal requirements.	М	See Internal Controls, Legal Powers. Council appoints suitably qualified Officers.	Auditor recommendations are reported to the Audit Committee to
Auditor does not have necessary expertise to conduct audit.	Μ	Appropriate checks not performed on skills and qualifications of auditor.	L	Audit Committee sets appointment criteria which includes evidence of necessary skills, experience and qualifications.	determine an appropriate response. This is then forwarded to Full Council for
Auditor recommendations not addressed by Council.	Μ	Recommendations are not reported to Council.	L	Internal Auditor checks that all of their recommendations (and External Auditor's recommendations) have been considered.	agreement.

## **GODALMING TOWN COUNCIL**

Disclosure by a Member<sup>1</sup> of a disclosable pecuniary interest or a non-pecuniary interest in a matter under consideration at a meeting (S.31 (4) Localism Act 2011 and the adopted Godalming Members' Code of Conduct).

As required by the Localism Act 2011 and the adopted Godalming Members' Code of Conduct, **I HEREBY DISCLOSE**, for the information of the authority that I have [a disclosable pecuniary interest]<sup>2</sup> [a non-pecuniary interest]<sup>3</sup> in the following matter:-

COMMITTEE: DATE:

NAME OF COUNCILLOR: \_\_\_\_\_

Please use the form below to state in which agenda items you have an interest.

Agenda No.	Subject	Disclosable Pecuniary Interest	Non- Pecuniary Interest	Reason

Signed

Dated \_\_\_\_\_

<sup>&</sup>lt;sup>1</sup> "Member" includes co-opted member, member of a committee, joint committee or sub-committee

<sup>&</sup>lt;sup>2</sup> A disclosable pecuniary interest is defined by the Relevant Authorities (Disclosable Pecuniary Interests) regulations 2012/1464 and relate to employment, office, trade, profession or vocation, sponsorship, contracts, beneficial interests in land, licences to occupy land, corporate tenancies and securities

<sup>&</sup>lt;sup>3</sup> A non-pecuniary interest is defined by Section 5 (4) of the Godalming Members' Code of Conduct.